General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU,	Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
	Description of a specific problem under the general topic	idear solution	or other)	Reference to specific floyo cases	References to EDFD documents / table	Comments	Proposed Solution
I. Filing a complaint		In the second se	T == ====				
Admissibility - Formal requirements: signature	In some Member States, an electronic mall is enough for validly filing a complaint with a supervisory authority (SA), while in others, the lack of a written signature on paper leads to inadmissibility of the complaint.	The procedural provision should mention the minimum formal conditions for filing a complaint with a SA. When met, the complaint should always be deemed admissible.	Article 77 GDPR		EDPB Letter to the EU Commission on procedural aspects that could be harmonised at EU level ("EDPB wish list"): FN 16, referring to EDPB copntribution to the evaluation of the GDPR, page 10: national legislation in AT, BE, BG, Tr, LV, NL, PL, SI, ES forecess formal admissibility requirements. On the other hand, no admissibility requirements are foreseen in CZ, DK, DE, whereas a discretionary power regarding the assessment of admissibility is exercised in LU.		Concept 2 would ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability.
Admissibility - Formal	Some SAs request additional documentation with regard to	The procedural provision should mention the minimum	Article 80(1) GDPR	Poland in all C-037 cases ("cookie banners")			Concept 2 would ensure that the national law of the filing
requirements: proof that the not- for-profit entity is certified	the representation of data subjects by not-for-profit organisations under Art. 80(1) GDPR. Not only a representation agreement is requested to be filed in the country's official language but also a proof that the specific organisation is allowed to represent data subjects.	formal conditions for the representation of data subjects. When met, the complaint should always be deemed admissible.		where the Polish DPA required addition proof or representation. See also Bulgaria asking, 2 years after the complaint, to have a representation agreement in Bulgarian signed before a public notary.			SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability.
Admissibility - Substantive	In some Member States, complaints are considered	A complaint should always be deemed admissible by the	Article 77, 80 GDPR		See internal EDPB document 6/2020 on preliminary steps to		The matter is already clear from the wording of the GDPR,
territory of the SA	inadmissible if the complainant is not a resident in the Member State of the SA. Article 77 provides that data subjects have the right to lodge a complaint with a SA "in particular in the Member State of his or her habitual residence, place of work or place of the alleged infringement ()". The words 'in particular' leaves room for interpretation and legal uncertainty.	SA of a Member State or I leost on the basis of the complainant's residence or place of work, or on the basis of the place where the infringement occurred, with the possibility for SAs to also accept complaints based on any other relevant circumstances.			handle a complaint: admissibility and vetting of complaints		but could be mentioned in recitals and futrther specified in the procedural regulation.
Admissibility - Substantive		Article 77 GDPR should clarify that the exercise by the data	Article 77, 80 GDPR	Spanish Supreme Court n° 1039/2022	EDPB document 6/2000		The GDPR does not seem to require an attempt to agree
requirement: prior request to the controller	exercise of his or her rights under Article 15 to 22 of the GDPR. As a result, in some Member States, complaints are only admissible after (1) the data subject has provided a written request to the controller and (2) the 1-month period foreseen under Article 12(3) GDPR for the controller to answer has passed. When the issue is precisely that the data subject cannot identify the controller or contact the latter because of a lack of information, the SA should not be able to reject a complaint on the basis that a prior request has not been made.	made.		(https://gdprhub.eu/index.php?title=TS _1039/2022).			with a controller, but Concept 2 would allow to ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability, including such pre-conditions.
Admissibility - Substantive requirement: identification of relevant legal grounds	Some SAs refuse a complaint if the legal grounds for such a complaint are not identified.	The provisions should prohibit to ask to specify legal grounds as the complainant might not be in a position to identify them and does not have the legal expertise to do so.	Article 77, 80 GDPR		see EDPB internal document 6/2000 and EDPB internal document 02/2021 [557] (cf. the notion of 'substantiated complaint' should form a less higher threshold than some SAs expect from complainants.		The formal threshold is not defined in the GDPR. It seems that Concept 2 ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability and require such additional elements.
Admissibility - Formal requirement e-gov solution	Some SAs refuse complaints that are not filed via a national e-Gov access system or solution, whereas the complainant might not have the possibility to do so (e.g. because she or he is not a resident or because an organisation is filing under Article 80 GDPR).	The new text should oblige SAs to accept complaints without requiring the use of any e-gov access system. Or, as a minimum, the e-gov solutions from other Member States should be accepted throughout the EU (see also eIDAS).	Article 77 GDPR	Spanish and Polish cases where the SA is asking to use the national e-access.	EDPB wishlist, page 7		Concept 2 would allow to ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability.
Admissibility - Limitation period	Some complaints are rejected because of a limitation period / statute of limitation. For example, a time limit for introducing the complaint is envisaged in AT and SK law.	The matter should be harmonised (e.g. one year as from the day the data subject became aware of the violation).	Article 77		EDPB wishlist, page 7		Concept 2 would allow to ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability.
Contradictory decisions on admissibility	Once the CSA have assessed the admissibility of a complaint, some LSAs make a contradictory assessment and reject the complaint.	The provision should specify that a LSA cannot consider inadmissible a complaint that has already been recognised admissible in another Member State by a CSA.	Article 78(2) and 79(2) GDPR		The EDPB internal document 06/2020 clearly states that "the comploint has to fulfil formal conditions of the MS where it was lodged. Thus, if deemed admissible there, the LSA shall not re-examine the admissibility of the complaint" and cannot reject it. See para. 16-17.		Concept 2 would allow to ensure that the national law of the filing SA is relevant for any rules on the admissability of the law and other SAs may not review the admissability a second time.
Competence of the SA - GDPR vs ePrivacy	If a complaint is filed both under the GDPR and the national ePrivacy Law, it is not clear how the different authorities (if they are different) deal with the complaint, who is competent, etc.	The matter should be harmonised, stating that both authority can deal with the complaint at the same time, or in cooperation, without obligation to wait for the other authority to deal with the case.		Some C-037: cases ("cookie banners") in Ireland, Norway for example			Concept 2 would ensure that the national law of the filing SA is relevant for any rules on the admissability of the law. If an SA only has jurisdiction on GDPR, it can reject the ePrivacy element or forward it to the relevant regulatoras forseen in the national law.

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II. Information on the status of the			or other)	,			
	Article 78(2) GDPR provides that SAs must inform the data	The text should state that information on the status and	Articles 77 and 78 GDPR			In all the cases we handle, only a few authorities	Concepts 2, 7, 8, 9 and 14 could ensure that the CSA has
: information on the status of the complaint	subject "within three months" on the progress or outcome of the complaint. Often, data subjects do not get any update at all, or only after several months / years, despite asking for such information and sending reminders. The EPB position according to which it would suffice for SAs to give one single update within three months after the complaint has been filled does not make any sense, since it would allow SAs to simply acknowledge receipt of the complaint and then leave the data subjects in the dark.	responsible SA to the complainant every 3 month as from				frequently inform the complainant on the status without the complainant repeatedly asking for an update. In cooperation cases, usually neither the CSA nor the LSA provide any updates. Asking the CSA leads to the CSA asking the LSA for an update and - if the complainant is lucky - giving the complainant an update months after the complainant's request (if at all). Asking the LSA directly for an update may lead to a quicker update, but offer the LSA refers the complainant back to the CSA for updates (see noylo cases COO7 and COO8, email dated 27.11.2020) or they are even unable to identify the case (happened in various cases of the 101 complaints). The Pollish SA responds very randomly to requests for updates sent to	full access to the case file at any time, give updates and that LSAs have clear deadlines to follow.
						them via the eGov system. Sometimes they respond within days, but sometimes they are silent for months. This is the case in all cookie banners complaints filed in Poland and in C029-101, C029-26, C029-27, C029-28, C029-29 ("101 complaints").	
Effective procedure - transparency : SA in charge of informing complainant	It is unclear which SA is required to provide information to the complainant regarding the progress of the procedure, since 60(7) and Article 77(2) requires the SA "with which the complaint has been lodged" to provide such information while Article 78(2) refers to the SA "which is competent pursuant to Articles 55 and 56" (the CSA or LSA).	The procedural text should specify that the SA in charge of informing the complainant is the one that is de focto handling the complaint at the time (i.e. first the SA where the complaint was lodged, then the LSA once the complaint has been transferred, and finally the original SA again in the event the LSA rejects/dismisses the transferred complaint).	Article 60(7), and Articles 77 and 78 GDPR	Complaint with the Be SA against Instagram: the update is sometimes coming from the BE SA, sometimes fromt the Irish SA.			Concepts 2 and 7 (joint case file) could ensure that the CSA can give these updates instantly.
Effective procedure - transparency : content of the information to complainants	Sometimes the update is not substantial enough for the complainant to understand what has been done or still needs to be done.	The information shared with the complainants should be substantial, and mention at least (1) the status of admissibility of the complaint (2) the actions that have already been undertaken by the SA/LSA and the next envisaged steps; (3) whether they intend to start an investigation, and if no, why not (4) the expected timeline for a decision, (5) the reasons for any delay, and (6) the possibility for the complainants to share their views.	Article 77			noyb's 101 complaints are a good example: The replies received by the Austrian SA (as CSA) when asking for an update is usually a standard reply along the lines of "complaint continues to be under investigation coordination with ISA" without any report on what has happened so far. In Luxembourg, never has anything substantial to report, other than the fact that the Luxembourgish SA had declared themselves to act as LSA. When asking the Luxembourgish SA for an update, the only replies are boilerplate responses along the lines of "complaint continues to be under investigation". C016 has been pending for 3 years and 9 months and we wow virtually nothing about it's progress. C040 has been pending for 1 year, with no information whatsoever. The same concerns cookie banners complaints. The AT and most German SAs (with the exception of Berlin, maybe) give very scarce short "updates" that they are still investigating. The PLSA likes to send very long formal letters with lots of text but they do not provide an substantial information apart from "we are investigating the Issue".	
III. Holding SAs accountable in cas	e of inaction						
Remedy against the competent SA for not informing the complainant regularly	Article 78(2) is not clear about what can be expected as a judicial remedy when the SA (or the CSA/LSA in the context of the OSS mechanism) is not properly informing the complainant about the course of the procedure. It seems that, in the absence of updates on the status of a complain, the not ly thing that a complainant may request the court to do is to order the SA to inform the complainant as per Articles 77(2) and 78(2) GDPR. It is possible that such information will merely contain a notification that no procedural step has (yet) be taken since the last update communicated to the complainant. Therefore, the whole judicial remedy amounts to substantial costs, energy, and time spent to achieve a result that does not really have an impact on the procedure or remedy the inaction of the SA.			in a complaint against Netflix, noyb had to file judicial reviews with the Austrian Federal Administrative Court against the Austrian SA (CSA), because both the Dutch SA (LSA) and the Austrian SA failed to provide any substantial update for years. After these two judicial reviews, the Austrian SA finally gave an update. The effort made to simply receive an update in the case was immense.			Concepts 2, 9 and 14 should limit the need for updates, as the cases should be decided within a reasonable timeline. Updates themelves that only say that the case is under investigation do not seem overly useful. Concept 5 (the EDPB subbody) could be used to enforce requests between SAs.

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Remedy against an SA for not handling complaints within a reasonable period	Article 78(2) GDPR provides that data subjects have the right to an effective remedy against the SA when the latter does not "handle" the complaint. Because the term "handle" is undefined, and because no clear procedural deadlines exist, it is difficult to understand when the data subject could have a claim against an SA when a complaint is not handled within a reasonable period. If clear deadlines were set for the SA to issue (1) a decision on admissibility and (2) a final decision, it would be easier for data subjects to hold their SA accountable for delays.	can hold them accountable for lack of actions. The provision should also specify what can be asked to the court in the event an SA does not meet the applicable deadlines, e.g. forcing the SA to issue a decision. The provision could also specify that a breach of	Articles 77 and 78 GDPR				Concepts 9 and 14 should properly define the complaint procedure and deadlines. Concept 5 should be sufficient to ensure that LSAs comply with their duties.
Remedy against SA for not handling complaints with due care	controller, or because they could not find any evidence of a violation. In some other cases, SAs do find a violation but	event an SA wrongfully decided not to use its investigative	Articles 77 and 78 GDPR			To be appreciated together with the discretionary powers of administrative bodies.	Concepts 9 and 14 should properly define the complaints procedure and deadlines. Concept 5 should be sufficient to ensure that LSAs comply with their duties.
Remedy against CSA/LSA in the context of the OSS	Same as above in the context of the OSS.	The text should be specify that, in the context of the OSS mechanism, the right to an effective against an the concerned SAs should entail: - a positive duty to cooperate and a duty of the CSA to engage with the LSA in the case of inactivity: - the possibility to ask the court to force the CSA receiving the complaint to act (investigate, address a request for cooperation under Article 60, take a decision on the admissibility of the complaint, etc.); - to order an SA to adopt a decision under Article 66 if the case is not moving fast enough; - to order the SAs to adopt a decision under Article 56; - to compensate the complainant for damages if the delay to handle the complaint is not duly justified by the SA.	Articles 77 and 78 GDPR	Complaints against instagram, Facebook and WhatsApp in Belgium, Austria and Germany, where the filing SAs refused to broaden the scope of the investigation conducted by the DPC, despite the numerous requests from noyb, and the EDPB decision after Syears to side with noyb and force the DPC to investigate further. However, a large number of the points of the complaints remain not addressed after Syears and noyb is struggling to force any of the SAs involved to investigate the complaint. Besides, the different SAs where the complaint was filed just informed noyb that the Irish SA issued a decision, under Article 60(7), which implies that the complaint was upheld, whereas the decision of the Irish SA does not adress all points of the complaint, and is therefore a partial rejection, which should lead to a decision by the BE, DE and AT SAs under Article 60(8) GDPR. This (negative) decisions can be hallenged before their respective national courts. The possibility to challenge the decision of the SA where the complaint is filed is therefore depending on the SA itself, which can wrongly qualify the decision and instead, simply inform the		To be appreciated together with the discretionary powers of administrative bodies.	Concept 5 should be sufficient to ensure that LSAs comply with their duties. Additional clarifications on the remedy under Article 78 GDPR should be added.
IV. Obligation to issue a formal dec	ision or reach an amicable settlement			1			
Procedural rights - obligation for SAs to issue legally attackable decisions	Some SAs take the view that "handling a complaint" in the sense of Article S7(1)(f) GDPR includes closing a case without any investigation, without giving any reason, and without issuing any legally attackable decision on the matter. As a result, SAs are sometimes rejecting, dismissing or closing a complaint (e.g. because they consider that they are not competent, that the complaint is frivolous or that some formal/substantive requirements are not met (cf. admissibility), without adopting a formal administrative act that is legally attackable. Some SAs also argue that complainants have no right to appeal a decision to close a case, as SAs do not have a duty to act anyway. Following this line of arguments, the judicial review provided for in Article 78 would only exist when the SA has not informed the complainant on the progress of the case, and not when the SA remains inactive. That is because the term "handling a complaint" is not defined.	"handling a complaint" (in Article 57(3)(f) GDPR) means looking into the complaint and issuing a formal decision. In other words, all complaints must lead to a legally attackable decision, even if that decision is about rejecting/dismissing a complaint, and that such a decision can be appealed as per Article 78(1) GDPR. The only exception to this obligation would be in cases where the complainant decides to voluntarily withdraw his or her complaint.	Article 57(1)(f) GDPR and 78(1) and (2) GDPR	The LUX SA, in the Apollo and Rocketreach case, sent a letter to the complainant saying that the controllers was based outside of the EU and therefore cannot reach them. The status of this letter is unknown and is now subject to appeal before the Court	EDPB internal document 02/2021 which provides a definition of the term 'handle' in para. 61.	on FM: National administrative law in most Member States could be of inspiration, as (i) appeals against inactivity are mostly provided for and (ii) there is a duty to justify administrative decisions in almost all cases.	Concepts 11 and 12 would largely solve these issues.

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU, or other)	Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
an ex officio procedure	o Some SAs are inclined to suspend or put an end to a complaint procedure and simultaneously open an ex officio procedure almed at resolving broader compliance issue with a specific controller. This deprives the complainant from his/her other procedural rights, including the right to be informed about the status of the case, or to appeal the decision taken by an SA. Recital 131 GDPR mentions the possibility for SAs to reach s an amicable settlement; some SAs (and the Irish SA in particular) systematically uses this to "handle" complaints. Once a complaint has been 'settled', the complaint is considered as dosed or withdrawn. This can have an adverse effect on the procedural rights of the data subjects.	triggers a parallel ex officio procedure. The proposed draft regulation should ban the practice	Recital 131 GDPR	See for instance, noyb C015 against Spotify (cf. IMY structurally turns complaint procedures into ex officio ones). Similar situation in Ireland. See cookie banners cases: C-037-10028; C-037-10319; C-037-10445; C-037-10517; C-037-10753; C-037-11008; C-037-1143; C-037-1143; C-037-1240; C-037-208; C-037-213; C-037-106; C-037-306; C-037-210	Internal EDPB Document 02/2021 on SAs duties in relation to alleged GDPR infringements, p. 10). Inspiration can be drawn from EDPB internal document 06/2021 on amicable settlements.	For the Irish DPC, trying to reach an amicable settlement first is the default mode of action.	be useful.
Effective procedure - amicable settlements in the context of the OSS	Having recourse to an amicable settlement should not interfere with the prerogatives of the CSA/ISA in the context of cross-border cases.	The text should put the CSA/LSA under the obligation to follow the cooperation procedure in case of cross border cases, even if an amicable settlement is found. If the CSA suggests an amicable settlement, the LSA should be involved in the process as well. Conversely, if a CSA suggests an amicable settlement, it should inform the LSA. Amicable settlement, it should inform the LSA. Amicable settlements should remain legally challeangeable acts in the case where the right of the data subject, the controller or the prerogatives of the CSA/LSA have been infringed. The amicale settlement should in any case be considered as a decision, subject to judicial challenge and one-stop-shop procedure.			EDPB internal document 06/2021, para. 37-38. "the LSA is required to submit the draft decision setting out the terms of the settlement to the CSAs in accordance with Article 60°, this is a sui generis decision finding that the complaint is settled. Internal document lists the information that the draft decision should entail, see para. 57.		Concepts 9 and 14 should take care of these issues. A general definition of "amicable resolutions", highlighting that they must be based on a withdrawl of the complaint by the data subject and must be somewhat formal would be useful.

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU	J, Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
Procedural rights - 'letter' instead of a decision	Some SAs issue advices or informative letters on the outcome of a complaint instead of a decision. The status of such letters is unclear.	The procedural regulation should include formal requirement relating to the outcome of a complaint: they should always be decisions (e.g., the decision should be rendered in writing and be dated + the decision should include a statement according to which the complainant has the right to challenge that decision pursuant to Article 78(1) GDPR within the applicable deadline).	or other)	For example, a member reported a case where the Irish SA provided an "advice" to the complainant under Section 109(4) of the trish Data Protection Act, instead of issuing a formal (and thus legally attackable) decision.	EDPB internal document 02/2021 , see para. 61 and further.		Concept 11 should ensure that there is minimal requirements for "decisions".
V. Lack of procedural deadlines							
Effective procedure - no deadline for deciding on the admissibility of a complaint	Some SAs do not confirm within a reasonable time whether the complaint flied by an not-for-profit organisation under Article 80 GDPR is admissible. For example, some SAs inform the complainant/his or her representative more than one year after the complaint has been flied that (i) some formal or substantial requirements are not met, (ii) that the alleged violation has stopped, (iii) that the representation agreement is not valid or (iv) that they do not consider themselves competent.		Article 77, 80 GDPR	Case Apollo and Rocket Reach: the Lux SA has questioned the right of noyb to represent the complainant and file an appeal before the court. See also noyb cookies complaints: C-037-10028; C-037-10319; C-037-1045; C-037-10517; C-037-10753; C-037-11096; C-037-1143; C-037-11096; C-037-1143; C-037-11096; C-037-1143; C-037-106; C-037			Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - competence of the SA	The absence of deadline regarding whether a SA considers itself competent delays the procedure (by contrast, Article 56(3) GDPR provides that when a case is transferred by an SA to a LSA, the latter has 3 weeks to confirm whether it will handle the case).	whether or not a SA considers itself competent should be		See google case from noyb at the CNIL which took more than 4 years to reach a conclusion on the LSA. The decision is not reached yet.			Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - OSS - no deadline to transfer a complaint to the LSA		The text should provide for such a deadline. The decision whether or not to transfer a case to the LSA should be taken together with the decision on the admissibility of the complaint and the competence of the SA, i.e. within 3 months from the day of receipt of the complaint.	Article 56(3) GDPR	See AT case against Netflix where the SA did not send the procedure to the LSA for 2 years.			Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - start and duration of an investigation	The absence of any deadline regarding the start and length of an investigation may substantially delay the procedure.	The text should provide for such a deadline (with possible extensions, depending on the complexity of the case).					Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - OSS - no deadline for draft decision of LSA (or revised draft decision)	The absence of any deadline for the LSA to prepare a (revised) draft decision to the CSAs delays the entire procedure.	The text should provide such a deadline.	article 60(3) +60(5) GDPR				Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - OSS - no deadline for final decision of LSA	The absence of any deadline for the LSA to issue a final decision the entire procedure.	The text should provide such a deadline.	Article 60 GDPR				Concepts 9, 10, 14 and 16 should solve these issues.

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Effective procedure - OSS - no deadline for triggering Article 65 procedure	There is no deadline to trigger an Article 65 procedure if no consensus can be reached.	The text should provide such a deadline.	or other) Article 60(4) + 65 GDPR	See Irish cases against Meta where the DPC waited without reason before sending the case to the EDPB. See also CNIL case against Google where the CNIL and DPC waited before asking the EDPB to take a position on who is the competent authority, and then withdrew their application to the EDPB. The case is still pending and noyb is still waiting to be informed about who is the competent authority.	neticines of 1010 documents y table	Commens	Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - OSS -deadline for the consistency procedure	There is currently no deadline to start an Article 65 procedure once the file has been sent to the EDPB.	The procedural regulation should override the EDPB Rules of Procedure and state a clear deadline for the EDPB to start the consistency procedure under article 65		See example of Google complaint above.			Concepts 9, 10, 14 and 16 should solve these issues.
Effective procedure - OSS - deadline for sharing files with complainant	There is currently no deadline for the CSA to forward the submissions or other exchanges files of the case from the LSA to the complainant.	The text should provide such a deadline.		See Grindr C-012 case. It took 6-7 months for the SAs to deliver the controller's submission to the complainant.			Concepts 7, 9, 10, 14 and 16 should solve these issues.
VI. Access to file and right to be hea	ırd						
Procedural rights - Status of the parties to the procedure	Complaint procedures generally involve the intervention of the following actors: he data subject(s) / complainant(s) - the representative of the data subject(s) (if any) - the controller or processor (if identified) - the SA (or CSAs and LSA). There is currently no indication in the GDPR with respect to the status of these different actors, and whether in particular the complainant should be considered as a party to a complaint procedure. The lack of harmonisation makes the exercise of procedural rights particularly challenging in the context of cross-border cases.	The text should clarify who ought to be considered a party to the procedure, the rights/obligations attached to this qualification and the legal basis for it. Procedural rights for each party should at least include: - the right to access all documents of the file; - the right to be heard, including the right to submit one's factual and legal arguments throughout the procedure; - the right to appeal any decision rendered by the SA. In cross-border cases, some procedural rights are provided by one SA but not by the LSA or the EDPB (or conversely).			EDPB internal document IOZ/2021 states that Article 77 does not establish a right for a complainant to become a party to the procedure, see para. 44. The Contribution of the EDPB to the evaluation of the GDPR under Article 97 confirms, on page 11, that the complainant is "not being always perceived as a party to the proceeding before the SA". This is also shown by the "Overview on resources made available by Member States to the Data Protection Authorities and on enforcement actions by the Data Protection Authorities" issued by the EDPB on 5 August 2021. By way of example, according to this report, complainants have a right to be heard under Austrian, Belgian, Bulgarian, Irish, Maltese, Norwegian and Polish law; by contrast, this is not the case under Czech, French, and Swedish law. Under Spanish law, complainants are not considered as parties except where the envisaged decision may adversely affect them which is assessed on a case-by-case basis but is by default deemed to be the case in all proceedings related to the exercise of data protection rights		Concept 9 should take care of this matter, as well as proper definitions in the Regulation.
Procedural rights - Access to the file: scope of the right to access and restrictions	Member States have divergent approaches in terms of granting access to (procedural) documents to the parties. For exmaple, some SAs unlaterally decide that some parts of documents should be confidential, sometimes without any clear legal basis. Some SAs also bar access to the file by arguing that the complainant cannot be considered a party to the procedure (including in the event of ex officio procedures initiated on the basis of a complaint).	The text should harmonise the rules concerning access to the file in the various stages of the procedure before the national SA, the CSA, the LSA, and the EDPB. As a general rule, the complainant should be able to access all documents to rebut the submissions of the controllers and processors, or the opinions of the SAs. Exceptions to this general rule can exist when the file contains confidential information but should be interpreted restrictively, in light of the right to access and the right to be heard of the parties. The text should clearly define these exceptions. Also, rather than not communicating the file at all because of the confidential information of some information, the SAs should provide at least a redacted copy excluding such confidential information (e.g. trade secrets, IP-protected material, personal data, etc).		See also some SAS (like the CNIL) where the complainant is not even involved int he procedure (no right to be heard, no access to the file). At the opposite, the BE SA is granting full rights (except, it seems, in cross-border cases, like Instagram, where the BE SA request to give access to the file, follwing the rules of the Irish SA).			Concept 2 should take care of this matter, as the national law of the relevant CSA/LSA applies, but the minimum guarantees of Article 41 CFR has to
Procedural rights - Access to the file: modalities of access	SAs do not always provide electronic access to documents, but require the complainant to make a written request or to come in-person to have access to the file. Also, some SAs make the access to the file dependent on the signature of an NDA (e.g. the Irish SA). Modalities to access the file should not unduly restrict such access.	The text should provide that the access to the file should be permitted electronically, and that this access should not be subject to additional formal or substantive conditions or restrictions, such as signing an NDA.		noyb cases C029-101; C029-26; C029-27; C029-28: the Polish SA refused the request to access the files electronically *despite* a novelisation of the Code of Administrative Procedure that permits the SA to do that. The SA's justification was that the case has gathered over 500 pages of files (on paper) and they have limited human resources and a limited number of scanners in the office so it would have taken them too long to scan all the files. noyb case against Meta: the Irish SA requested that noyb signs an NDA to have access to documents in the file.	appointment (see footnote 4)		Concepts 2 (applicable law) and 7 (joint file) should take care of the matter.

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU, or other)	Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
Procedural rights - Right to be heard	Some SAs only allow submission on the "facts" from the complainant, but not on legal arguments.	The text should male clear that the right to be heard of the complainant includes the right to share submissions on the law and the facts in response to the controller's submissions or the SAs' (draft) opinion.	or other)	See noyb case C-037-10095: the German SA refused to hear the legal arguments of the complainant.			Concept 2 (applicable law and "leveling up") should take care of the matter.
Procedural rights - Language of the procedure	Sometimes the language of the procedural documents (e.g. investigation reports; submissions by the controller; etc.) is different from the language of the complaint (including in Member States with multiple official languages, like in Belgium for example). In the context of the OSS mechanism, when a complaint filled with an SA is sent to the LSA, the LSA investigates and may adopt draft reports and documents that are shared with the complainant for them to sent their submissions. However, some SAs do not translate the correspondence from the LSA and therefore do not allow the complainant to answer in the language of the complaint/procedure.	The language of the complaint should define the language of the procedure before the CSA, without prejudice to the translation of the document for the controllers, if necessary. In the context of the OSS mechanism, the SAs should translate the documents into the original language of the procedure or the preferred language of the complainant before providing these documents.		See e.g. Belgian SA sending documents to noyb in English, despite English not being a national language. Equally, the Austrian SA sends autotranslated documents, that are sometimes of such poor quality that the arguments of the opposing side cannot be understood.			Concept 2 and 7 shoud address these issues.
VII. Cooperation procedure							
Procedural right - challenging the decision designating a LSA	It is currently difficult for the controllers, the complainants or their representative to contest the decision of a SA designating a LSA, since this type of decision is usually not shared with the parties.	As already pointed out above (Section V. Procedural deadlines), the SA should be obliged to issue a decision on (1) the admissibility of the complaint; (2) its competence as LSA and/or (3) the decision to transfer the complaint to a LSA within three months from the day of the recept of the complaint. This decision should be subject to judicial challenge. If the decision designating the LSA is being challenged, the EDPB should be responsible for determining who that LSA is on the basis of Article 65(1(b) GDPR. The complainant or the controllers should be able to trigger Article 65(1(b)) GDPR, as not obstacle to this course of action exists in the GDPR. Furthermore, procedural law should also deal with how to assess the evidence on where the main establishment is located.		1) noyb case on forced consent by Google: the French SA adopted a partial decision on the complaint and then sent the case to the Irish SA which then considered that it was after all not the LSA and sent it back to the French SA. The case was sent to the EDP8 to determine the competent LSA four years after the complaint. The case was sent to the EDP8 to determine the competent LSA four years after the complaint. The case was then withdrawn by the CNIL for reasons not shared with noyb, left in the dark. 2) noyb case CO14: this complaint concerns a simple access request regarding YouTube and has been pending since January 2019. noyb is of the view that Google LLC is the relevant controller. Despite this, the Austrian SA forwarded the case to the Irish SA as (assumed) LSA and the Irish SA refuses to act unless noyb accept their view that Google Ireland LTd. is the controller. The result is that neither SA is doing anything. 3) noyb case CO26: the situation here is similar to the one mentioned above: noyb considers Google LLC to be the controller, the Irish SA refuses to act unless noyb accept their view of Google Ireland Leins Na have conducted an investigation on the actual			Concepts 3 and 5 address this issue.
Effective procedure - challenging the scope of the investigation as determined by the LSA	Many responsibilities rest upon the LSA in the context of the OSS mechanism, and in particular deciding on the scope of the investigation itself (i.e. which potential breaches are being investigated). Later in the procedure, the CSAs can only share their reasoned objections on the draft decision communicated by the LSA within that scope. It is to olate to ask the LSA to extend the scope of the investigation to other potential breaches. Some SAs are even not allowed due to their national procedural laws to extend the scope of their investigation after a draft decision is shared (see e.g., Belgium).	Before submitting a draft decision on the merits of the complaint, the LSA should first consult and agree with CSAs on the scope of the investigation itself.	Article 60(3) GDPR	EDPB Binding decision 1/2021 in the WhatsApp case: pt. 159: "the DE SA considers that "consensus on the scope of the investigation should be reached at an earlier stage by the competent supervisory authorities than in the current stage of the droft decision. Therefore, before providing the draft decision of the ex afficio procedure the DPC should have sought consensus regarding the scope of the procedure prior to initiating the procedure formally".			Concepts 3 and 5 address this issue.
Effective procedure - documentation sharing among SAs	It is unclear what documents the LSA and the CSA must	The text should specify that all CSAs should be able to access all the documents that the LSA compiles in the course of a procedure (the 'case file'), and obligehe LSA to include every submission by the parties or piece of evidences in the 'case file'.					Concept 7 (joint case file) addresses this issue.

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU,	Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
Effective procedure - SAs have a			or other) Articles 60, 61 and 62 GDPR.	- Toptelle noyb cases	The state of the s		Concepts 8 to 12 should addresses this issue.
preference for cooperation via	in the IMI system rather than formal workflows - e.g.,	of formal requests (formal mutual assistance, joint	Articles 60, 61 and 62 GDFK.				Concepts 8 to 12 should addresses this issue.
informal workflows in the IMI	requesting information via voluntary mutual assistance,	operations and formal consultation) so that legal deadlines	ļ				
system			ı,				
•	request is not adhered to.	IMI system should be more user-friendly: SAs have to send	ı,				
		each other emails about important notifications (e.g.,	ļ				
		information requests) as such notifications may disappear	ļ				
		in the enormous amount of notifications that SAs get from	ı,				
		the IMI system regarding their cases (causing a huge chaos	ļ				
		in tracking down the status of a particular case, for	ı,				
		instance, because each new step within one case may be linked to a different case number).	ļ				
		inked to a different case number j.	ı,				
			ļ				
Effective procedure - emergency	The emergency procedure under Article 66 GDPR is rarely	The draft regulation should provide for an obligation to	Article 61(8), 62(7) and 66			Problems with the urgency procedure (but also the 64(2)	Concept 5 should be a suitable alternative.
procedure	used and the possibilities to trigger Article 66 GDPR in		GDPR.			procedure in combination with 61(8) and 62(7)) is that SAs	
	cases where urgency is presumed under Articles 61(8) and	61(8) and 62(7) GDPR.	ļ			that trigger these mechanisms will often not have	
	62(7) GDPR is not used in practice.		ļ			sufficient information to take a well-informed decision.	
			ļ			E.g., when urgency is triggered because the LSA does not respond to a MA request for further information within	
			ļ			the legal deadline, the CSA can probably not decide	
			ļ			without such information.	
			ļ			Without such information.	
	In theory, confidentiality requirements could hinder SAs to	The regulation should ensure that SAs are not subject to		See Meta "forced consent" cases in Ireland where			Concepts 2 should take care of the matter. EU law on
confidentiality requirements	exchange relevant information in the IMI system with	confidentiality constraints to exchange information	ļ	we understand that DPC refused to share			commercially sensitive matters are alreadyl unifying the
among SAs			ı,	information with other SAs.			protections.
	be authorized to share information with these authorities		ļ				
	on the condition that these authorities, bodies and	under the GDPR, which are enough to support the	ı,	We see a wider trend to counter the transparency			
	persons are covered by an obligation of professional	exchange of information in full confidence	ļ	obligations under the GDPR with alleged			
	secrecy equivalent to that cited in their own national GDPR implementation act.		ļ	"confidentiality" of any submission, legal argument or fact. Controllers seem to misuse valid arguments			
	implementation act.		ı,	for protections to undermine fair procedures and			
			ı,	party rights.			
			ı,	party rights.			
			ı,	This does nto make any sense, since once appeald			
			ı,	before the court, all submissions and relevant			
			ı,	documents of the administrative file will be shared			
			ı,	with all parties under the rules applicable to judicial			
				proceedings.			
	As a CSA it might be very difficult to substantially reason an objection (especially when a CSA is not well informed	The text should ensure that the LSA cannot simply ignore other views, comments and exchanges on the draft	Article 60 GDPR				Concept 8 (defining Article 60 further) and Concept 16 (definitions) could deal with this matter.
very high	about the case early on in the procedure by the LSA).	decisions, besides RROs.	ļ				(definitions) could dear with this matter.
very mgm	Often CSAs then tend to submit comments, rather than	decisions, besides intos.	ı,				
	RROs, or they merely submit an objection during 'informal		ı,				
	consultation'. This clearly does not lead to the required		ı,				
	peer pressure among SAs, as those SAs can ignore informal		ı,				
	consultation or comments. Such decisions will, hence, also		ļ				
	never end up at the EDPB dispute resolution mechanism.		ļ				
			ļ				
LSAs respond differently to RROs	Some I SAs submit a revised draft decision for a new round	The draft regulation should emphasize that a revised draft	Article 60 CDPP				Concept 8 addresses this issue.
LSAS respond differently to KKOS	of consultation (as the GDPR requires), while other LSAs	decision should be shared for a new round of consultation	ATTICLE OU GDFK				Concept o addresses this issue.
	submit certain documents (such as composite memoranda)		ļ				
			,				
	in which they respond to comments. Problematic for		i				
	n which they respond to comments. Problematic for homogeneity in working practices.		ļ				
	homogeneity in working practices.						
Relevant information to share in	homogeneity in working practices. Article 60 does not define what should be shared with the	The regulationshould clarify what documents should be at	Article 60 GDPR	See Irish case involving Meta where the Irish SA		Inspiration can be drawn from the list of documents	Concepts 7 to 10 address this issue.
Relevant information to share in the cooperation procedure	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the	minimum shared in the cooperation procedure of Article	Article 60 GDPR	does not share all elements of the case with the		adopted in the Article 65(1)(a) guidelines and national	Concepts 7 to 10 address this issue.
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant	
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a	
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request	
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request	
	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	
the cooperation procedure VIII. EDPB level	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report, .). The same is true about which documents must be shared with the parties in the context of the right to be heard	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	
the cooperation procedure	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission.	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,) The same is true about which documents must be shared with the parties in the context of the right to be heard Rules of Procedure (article 11.2) mentions the right to be heard by the affected parties but the text should be further clarified as to:	minimum shared in the cooperation procedure of Article GGDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with the parties in the context of the right to be heard Rules of Procedure (article 11.2) mentions the right to be heard by the affected parties but the text should be	minimum shared in the cooperation procedure of Article 06 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions).	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,) The same is true about which documents must be shared with the parties in the context of the right to be heard Rules of Procedure (article 11.2) mentions the right to be heard by the affected parties but the text should be further clarified as to: - what is subject to the right to be heard at national level - the EDPB should hear the parties again	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions). Access to the entire file of the procedure should be shared	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,). The same is true about which documents must be shared with the parties in the context of the right to be heard Rules of Procedure (article 11.2) mentions the right to be heard by the affected parties but the text should be further clarified as to: -what is subject to the right to be heard at national level - the EDPs should hear the parties again	minimum shared in the cooperation procedure of Article GGDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions). Access to the entire file of the procedure should be shared with all parties to the complaint procedure at the enational	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,) The same is true about which documents must be shared with the parties in the context of the right to be heard Rules of Procedure (article 11.2) mentions the right to be heard by the affected parties but the text should be further clarified as to: - what is subject to the right to be heard at national level - the EDPs should hear the parties again - all parties should be heard (complainant and controller) - should a hearing take place or just written submission	minimum shared in the cooperation procedure of Article 60 GDPR. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions). Access to the entire file of the procedure should be shared	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an
the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,) The same is true about which documents must be shared with the parties in the context of the right to be heard with the parties in the context of the right to be heard by the affected parties but the text should be further clarified as to: - what is subject to the right to be heard at national level - the EDPB should hear the parties again - all parties should be heard (complainant and controller) - should a hearing take place or just written submission - the deadline for the submission is not clear and should be	minimum shared in the cooperation procedure of Article GGDRA. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions). Access to the entire file of the procedure should be shared with all parties to the complaint procedure at the national level.	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an
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the cooperation procedure VIII. EDPB level Procedural rights - right to be	homogeneity in working practices. Article 60 does not define what should be shared with the other SAs (draft decision, complaints, submissions of the parties, attachments, evidence, inspection report,) The same is true about which documents must be shared with the parties in the context of the right to be heard with the parties in the context of the right to be heard by the affected parties but the text should be further clarified as to: - what is subject to the right to be heard at national level - the EDPB should hear the parties again - all parties should be heard (complainant and controller) - should a hearing take place or just written submission - the deadline for the submission is not clear and should be	minimum shared in the cooperation procedure of Article GGDRA. The text should also clarify that these documents should be shared with the parties for them to exercise their right and provide for limited exceptions under which they are cannot receive the submission. Both complainant and the controllers must be heard by the EDPB (at least by giving the complainant the possibility to share written submissions). Access to the entire file of the procedure should be shared with all parties to the complaint procedure at the national level.	Article 60 GDPR	does not share all elements of the case with the other SAs and the EDPB (exclude some documents submitted by noyb, such as consumer studies or		adopted in the Article 65(1)(a) guidelines and national policy documents on what constitutes 'relevant information'. Alternatively, list of documents needed for a 64(1) request could function as inspiration (a request cannot be submitted via the IMI system if not all relevant	Concepts 7 to 10 address this issue, mainly by allowing a right to make a submission via the national SA as well as an

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU	, Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
Procedural rights - informing the parties about the consistency mechanism	Today, there is no obligation to formally notify the parties that a decision under the consistency mechanism has been submitted to the EDPB.	should be informed in all cases that their complaint is sent to the EDPB. They should be informed on the date, the timeline envisaged, and how their procedural rights will be respected in terms of right to be heard and file access.	or other)	In the complaint on transfers against Facebook, but also in the three complaints against Meta (Instagram, WhatsApp and Facebook), we were not formally informed of the procedure triggered before the EDPB.			Concept 8 includes this matter.
Added value of EDPB guidance documents (e.g. procedural guidelines) is unclear	Many statements within procedural guidelines are formulated in weak terminology often vaguely prescribing the required action of SAs. This is a result of the lack of unanimity among EDPB members: the text is always a compromise.	Many statements from the EDPB's procedural and internal guidance documents will have to be clarified before allowing their adoption within a procedural regulation. SAs can increase the authoritative character of guidelines by referring to it in their final binding decisions and publishing guidance on its website (creating legitimate expectations).		See the Meta case where the DCP wrote that it was bound by the EDPB guidelines.			This is addressed by the Regulation overall.
EDPB deadline for decision-making is too short	A deadline of one month (potentially extended by a further month) is too little to take well-informed decisions. There is then no time to request additional information (in exceptional circumstances), translate those documents, organize hearings, request the EDPB approval for the inclusion of additional documents in the file, etc.	Deadlines of the EDPB should be extended when exessary in exceptional cases. Examples can be found in other basic regulations from EU agencies with decision-making competences.	Article 65 and 66.				Concepts 7, 8 and 11 should limit this problem.
EDPB binding directions too broad or disregarded	When implementing the EDPB decision, SAs 'must' follow the binding directions, bort the EDPB. These binding directions, bowever, are often broadly formulated, leaving a lot of leeway to the SAs to deal with it as they wish. E.g., a higher fine, does not per se lead to a fine that is truly high enough. The EDPB is, furthermore, not keeping an eye on the implementation of its decisions. All the SAs should do, is informing the Board about its final decision. If the form of followed, there is no tool in the GDPR that allows the EDPB to act (only possibilities are Commission infringement procedure, or (EUI).	less discretion to the national SAs. EDPB should be able to step in when its decisions are not followed. Inspiration can be found within the SRB's regulation: if SRB's decision is not correctly implemented by the national authorities, the SRB can take over and directly address its decision towards the institution under resolution, see SRMR, Articles 18(9), 29(1), 28(1), 29(2).	Article 65.		See EDPB's first two binding decisions. More potential in its fourth decision where fine ranges where clarified.		Concepts 8 and 11 should limit this problem.
EDPB lacks the competence to take well-informed decisions	The EDPB is a decision-making body but lacks any competence to collect information or evidence (striking compared to other EU Agencies with decision-making tasks). The EDPB is highly reliant upon the SAs, and can only hope for a complete file. It can indeed request further information from the SAs but only before the decision-making process is commenced and this information requested shall not be new information for the SAs. Highly problematic, as shown in the EDPB's first four binding decisions but also in the Meta cases based on noyb's complaints.	this, the Board would need more permanent members, not representatives from national SAs (also with an eye on					Concepts 7, 8 and 11 should limit this problem.
IX. Communication and publication	of final decision						
is not always notified of the final decision or provided with a full copy thereof	Sometimes the complainants are not informed about the issuance of a final decision, including in the context of the OSS mechanism. Under Article 60(8) GDPR, the SA receiving the complaint should issue a decision on the complaint, even when the complaint is dismissed or rejected (see section IV above, "Obligation to issue a formal decision"). The SA should communicate the full decision to the complainant (including the decision of the LSA, as the case may be). It is up to the complainant to decide whether to appeal the final decision or not.	There should be an explicit obligation to notify the complainant when a decision has been taken, and to send a copy of the full decision. There should be an obligation to mention the status of the decision/document (final, mere advice, draft, or other), that an appeal is possible and what the deadline to appeal is (see below). Also in cross-border cases, the decision issued by the LSA (and not just a summary thereof) should be communicated to the complainant.		e.g. the complaint filed by La Quadrature du Net against Amazon, where the Quadrature was just informed by the French SA about the existence of the decision adopted by the LUX SA and shared a summary of it. See https://www.laquadrature.net/wp-content/uploads/sites/8/2021/08/ CNIL_CLP211124.pdf In one of noyb's 101 complaints on EU-US data transfers, noyb only learned about a decision by th Italian SA because of media coverage. The SA did not inform noyb of the decision and only provided it on request.			Concepts 9 and 11 address this Issue.
Effective procedure - final decision violation found but no action taker	Some SAs adopt a decision in which they confirm that a violation took place but still do not take any action.	The text should provide the obligation for SA to adopt a corrective measure when a violation is found, or justify why it did not adopt any (e.g. the violation has already stopped). If it fails to do so, there could be a presumption that the SA did not respect its obligation to handle the complaint with due care (cf. above, section III, "Holding SA accountable"). Such decision would be subject to judicial review.		Noyb received numerous reports regarding such "outcome letters" from the DPC, confirming that a violation of the GDPR took place, but inviting the complainant to go to court to enforce their rights.			While Concepts 11 and 13 may help in this regard, it seems that current non-enforcement is more a matter of practice than law.

General topic	Description of a specific problem under the general topic	Ideal solution	Article(s) involved (national, EU or other)	Reference to specific noyb cases	References to EDPB documents / table	Comments	Proposed Solution
Procedural right - Language of the	Sometimes the language of the decision is different from	SAs should stick to the language chosen by the		noyb 101 complaints lodged in Luxembourg:			Concept 2 leads to parties always communicating in the
final decision	the language of the complaint (especially in Member	complainant, while respecting further requirements		Complaints in German, decision in French.			local language of the CSA/LSA they choose.
	States with multiple official languages, like in Belgium for	imposed by national rules. If there are several official					
	example).	languages in a Member State, the language of the		noyb complaints in Belgium against Instagram			
		complaint should define the language of the procedure,		where the Belgian SA communicated in English and			
		without prejudice to the translation of the document for		French, and shared the decision of the DPC with			
		the controllers, if necessary.		noyb in an email in English.			
Publication of the final decisions	The SAs have different approaches regarding the	The text should provide for harmonised rules :					Concpet 15 relates to this issue.
	publication of their decisions.	- All SAs should publish any outcome of all cases					
	- Some SAs publish as a general rule every outcome of a	(complaint or ex officio investigation, sanction or dismissal					
	complaint (like the Belgian SA), including the rejection of	of the case) on their website.					
	the complaint.	- Publication of the names of the contrrollers should not					
	- Some SAs seem to publish some decisions on a case-by-	be seen as a corrective measure (not mentioned in Article					
	case basis without a consistent approach (like the EDPS or	58 GDPR)					
	the Lux SA).	- The names of legal persons should only be redacted					
	- Some SAs refuse to publish or even to share the final	where appropriate and in limited circumstances.					
	decision with the complainant (like the Lux SA in the case	- The names of complainants should always be redacted or					
	of Amazon).	pseudonymised, otherwise this would disincentivise					
		complaints.					
	This limitation of access to the decisions of the SAs makes						
	it difficult for the complainants, the controllers,						
	processors, academia and the civil society to follow the						
	actions of the SAs, to understand the underlying legal						
	motivation of their decisions and therefore to access						
	knowledge and guidance about how to comply with the						
	GDPR. It also negatively impacts the accountability of SAs.						
	ODF N. It also negatively impacts the accountability of SAS.						
Redacted final decisions	The SAs have different approaches regarding the	The text should provide for harmonised rules regarding					Concpet 15 relates to this issue.
1	publication of their decisions.	anonymisation, for example:					
i	'- Some SAs redact the names of the controllers whereas	- As a general rule, the names of legal persons should only					
	some decide on a case-by case basis;	be redacted where appropriate and in limited					
	'- Some identify controllers only as additional sanction (e.	circumstances:					
	g. the CNIL / the Lux SA).	- As a general rule, the names complainants should always					
	8,,.	be redacted or pseudonymised, otherwise this would					
	The systematic redaction of the name of the parties does	disincentivise complaints.					
	not make much sense: transparency of the action of the	districtivise complaints.					
	SAs and controllers should be the rule, whereas						
	confidentiality should only apply in certain specific cases.						
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X. Miscellaneous							
Collection of evidence		Law of SA collecting evidence applies					Concept 2 leads to the local law applying.
	rules on collecting files, witness statements and alike)						
	should be regulated.						
Oral hearings	The use of oral hearings could often limit the need for	Law of SA hearing the parties/a party applies					Concept 2 leads to the local law applying.
	hundreds of pages of submissions and ensure that						
	procedures are focused on the core issues.	CSAs must have the possibility to take part if they want					
		Data subjects must be heard in the language of their					
		complaint					
		No "secret hearings". If one party is heard, the other party					
		must also be invited or at least be informed of the hearing					
		taking place and be proactively provided with the minutes					
		of the hearing					
Enforcement	Enforcement of final decisions against controllers:						Concept 13 deals with this matter.
	How precise does a decision have to be to be enforceable						
	by the competent authorities? (How) can decisions by one						
	SA be enforced in another member state?						
		Will all coops I all III III III					
GDPR procedural priority rule		When the GDPR and other applicable law are concurrently					There is no concept that directly deals with that. Under
	laws (concurrence of laws). For instance, when cookies are			Ţ J			Concept 2 the national law applies.
		procedural priority rule". In other words, GDPR territorial					
	5(3) privacy and its national transposition, including the	and material competence should prevail and also cover the					
	SA's territorial and material competence. Whatever	previous phase (see also next point).		Ţ J			
	happens afterwards (further processing) triggers the GDPR		1	1			
	instead. In some cases, this may be problematic. because						
	ePrivacy rules are scattered and often inconsistent.						
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